

CESUR - Center for Urban and Regional Systems

Research group on Urban Planning and Environment - https://fenix.ist.utl.pt/investigacao/cesur/NUA

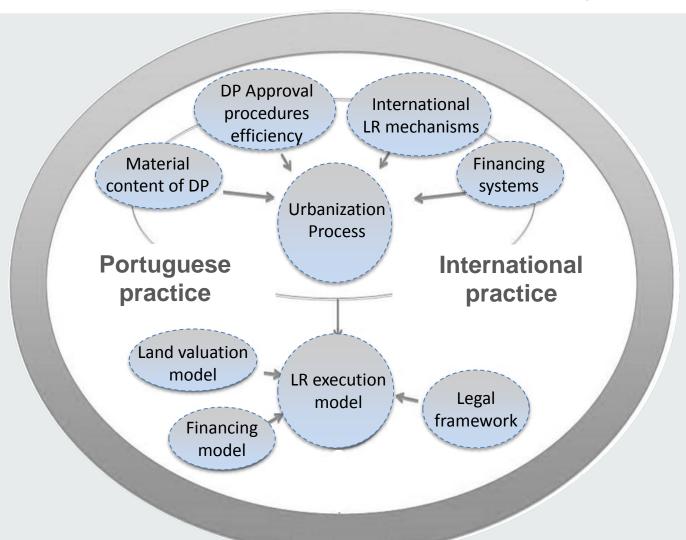
IMPROVING THE APPLICATION OF LAND READJUSTMENT IN PORTUGAL: LESSONS FROM OTHER COUNTRIES

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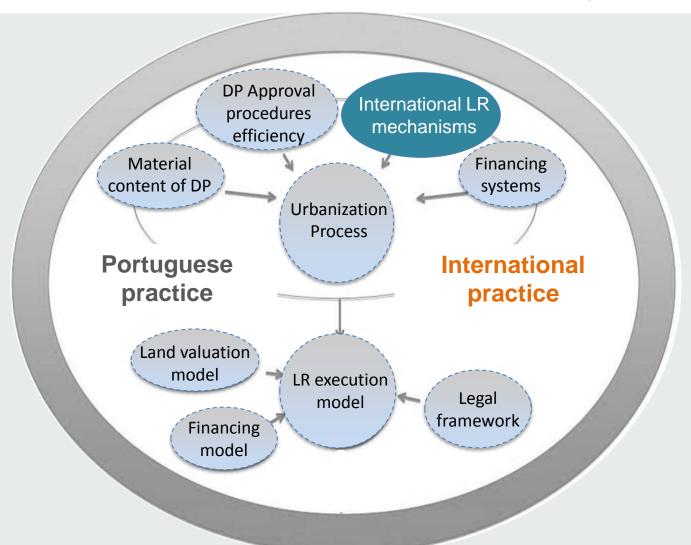
PERCOM Project – Methodology







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International LR mechanisms

Comparative analysis

- Legal Framework
- Main LR objectives
- Financing instruments
- Compensations instruments

Germany – Umlegung Japan – Kukaku Seiri Spain – Reparcelación

Analysis of transferable practices

- Attractiveness
- Efficiency
- Feasibility

Perequação







- The absence of a win-win negotiation culture between the public and private sector
- The absence of a comprehensive understanding of the relations between urban planning and land and property markets
- The non-existence of a reliable land valuation mechanism truly embedded in the planning process
- The lack of efficient and effective dispute resolution mechanisms
- The lack of efficient and effective mechanisms to induce LR
- The absence of a robust and a rising real estate market





So the question is ...

Within a generally *hostile* environment to LR, *shaped* by a **predominant non-cooperative culture**, a **falling real estate market and a weak and loose legal framework** regarding dispute resolution mechanisms and land and property valuation methods,

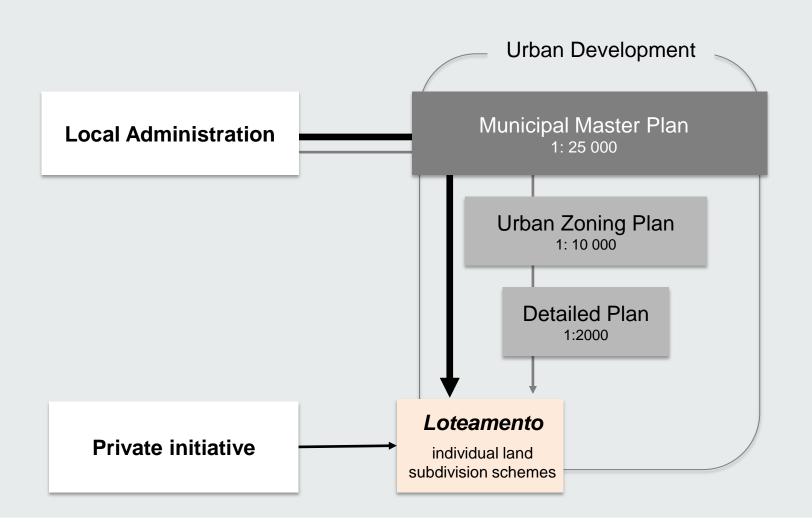
Is it still possible to operate LR?



Is it LR only a solution when everything is "in its right place"?

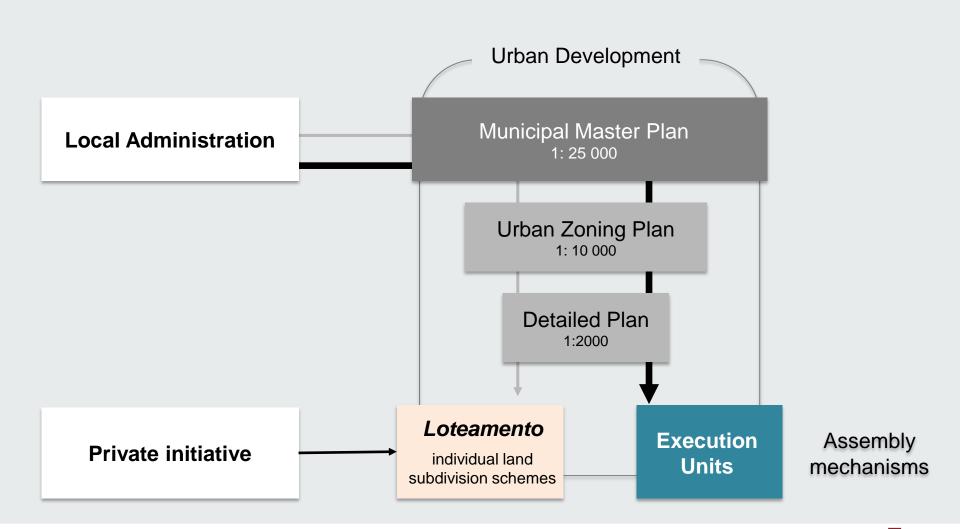


LR in Portugal: Legal Framework



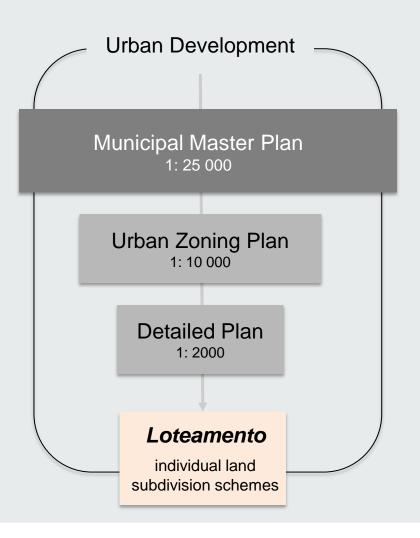




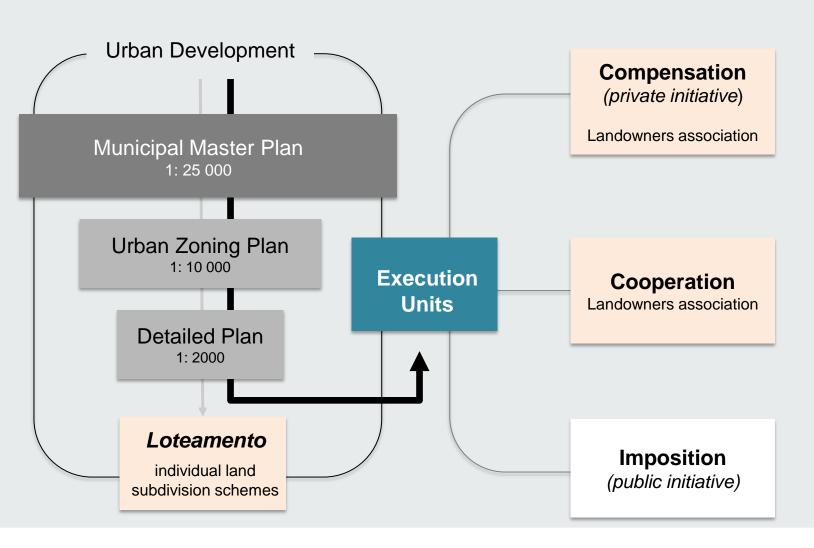




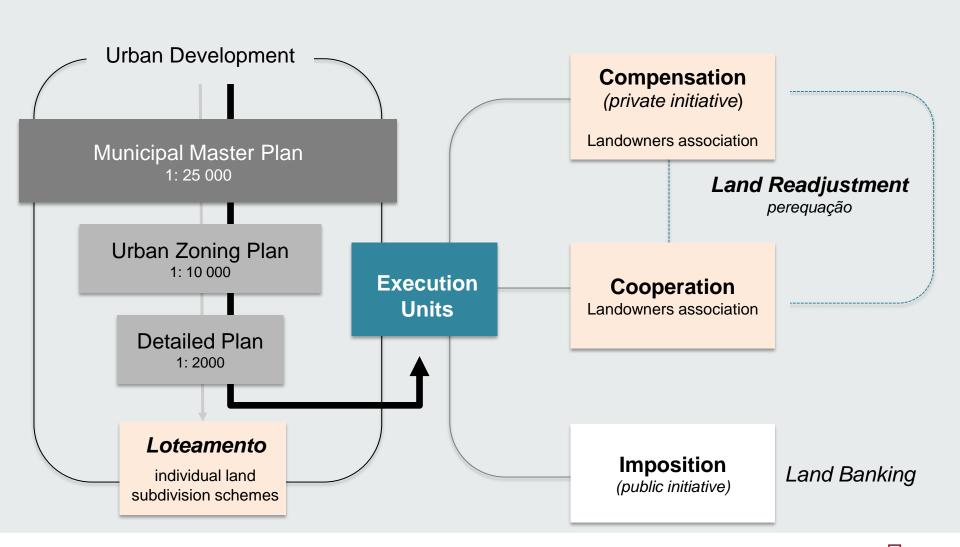






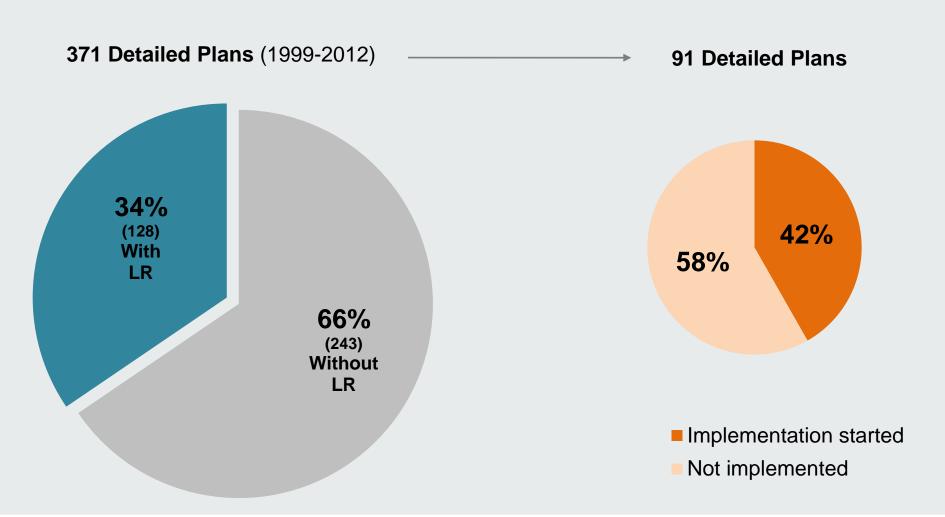








LR in Portugal: Application overview





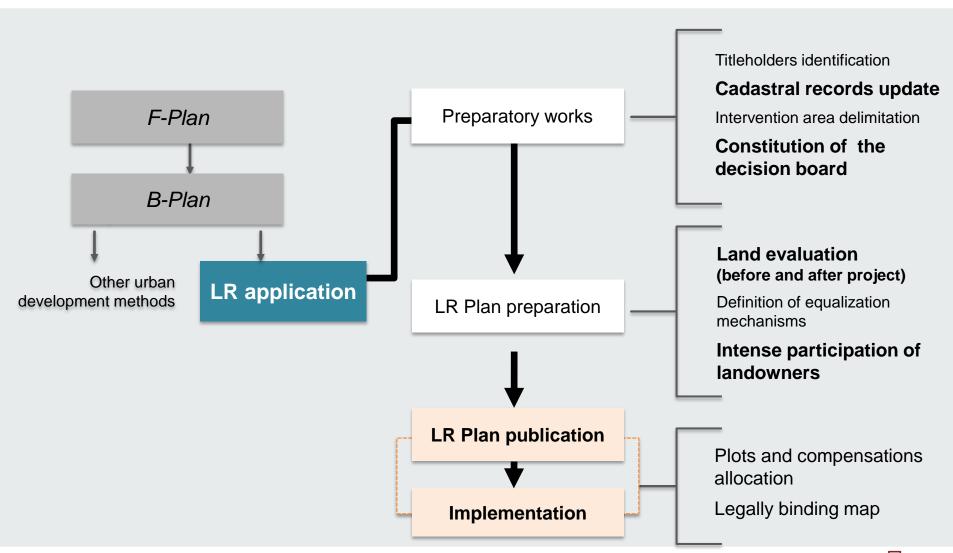


LR in Portugal - Major Pitfalls Vs International practice



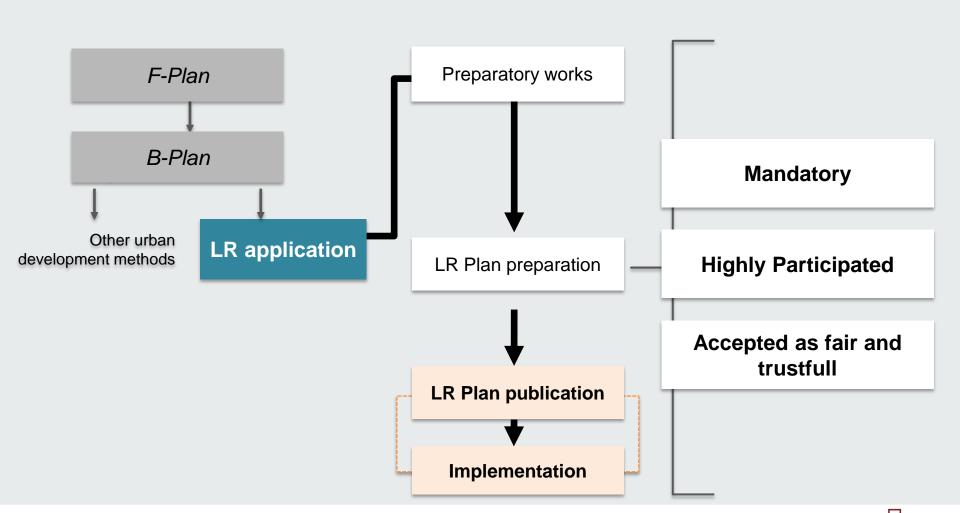


LR in other countries: Germany



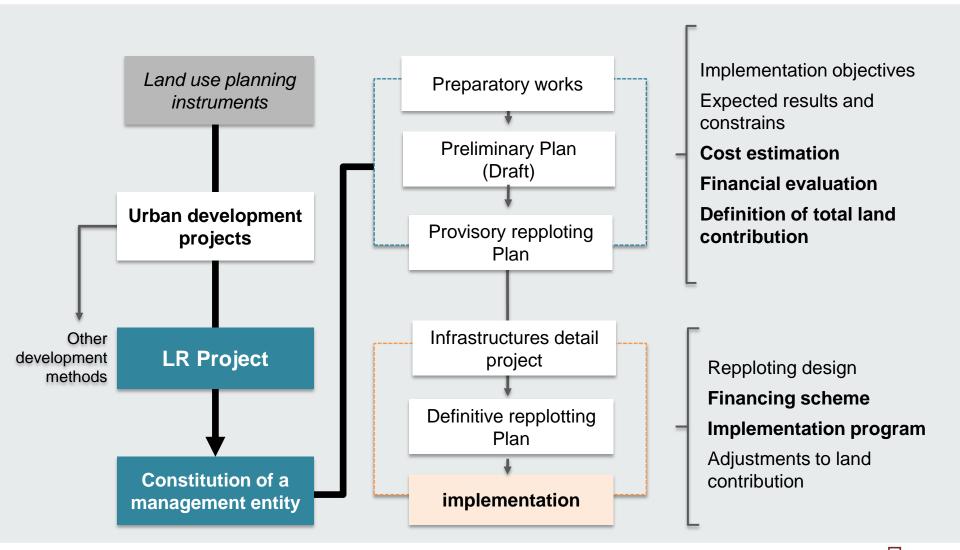


LR in other countries: **Germany**





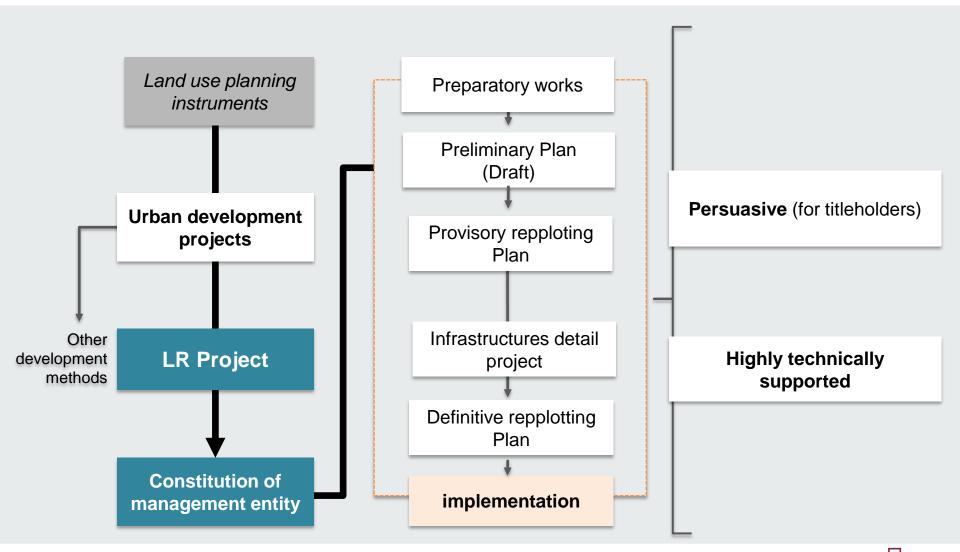
LR in other countries: Japan







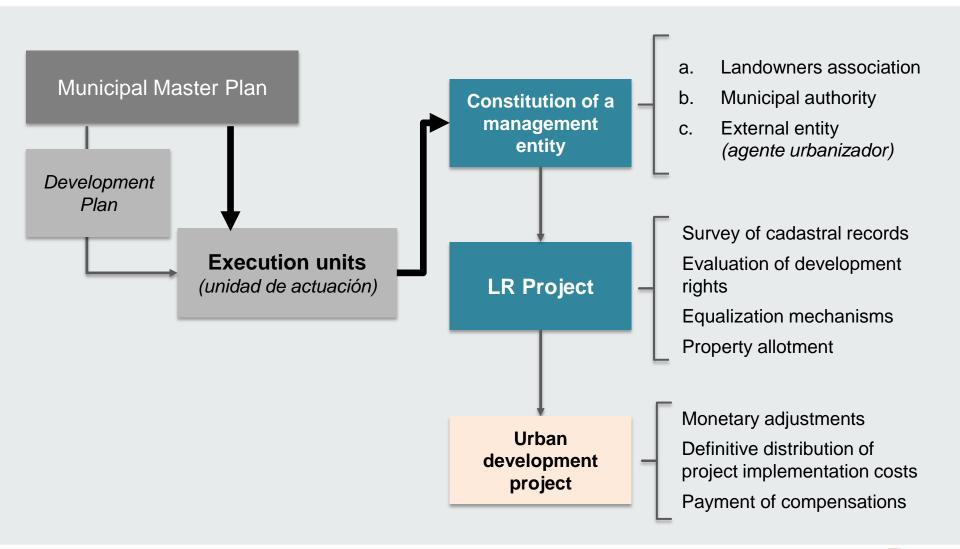
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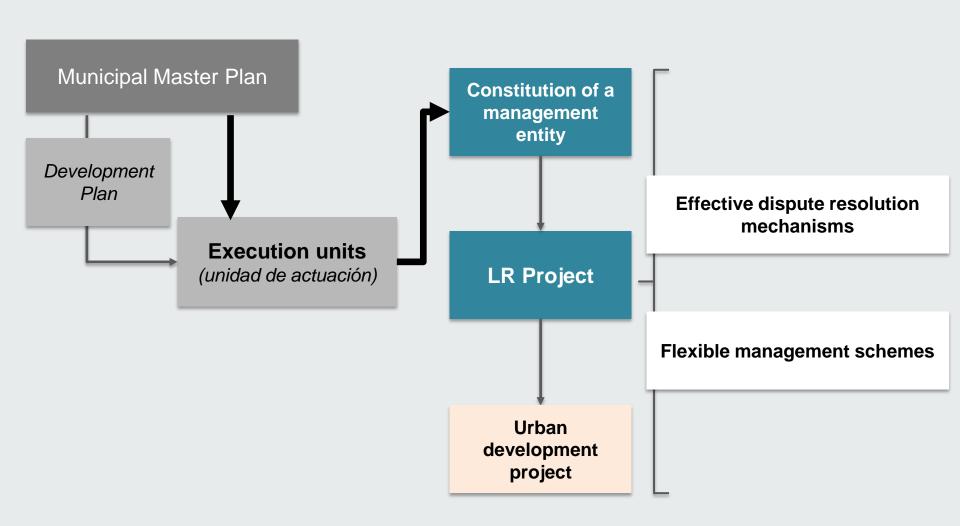
LR in other countries: Spain







LR in other countries: Spain







Objectives	Japan	Germany	Spain	Portugal
Promotion of urban projects with multiple landowners	0		0	0
Development of infrastructure and other facilities	0	0		0
Implementation of Detailed Plans		0	0	0
Equitable distribution of benefits and charges	0	0	0	0
Value or betterment capture	0	0	0	Ο
Adjustment of cadastral structure	0	0	0	0
Promotion of urban development policies	0	0	0	0
Constitution of public reserve land	0	0	0	0

O Main objective O Secondary objective o Other objectives





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O Main objective O Secondary objective o Other objectives





Legal framework	Japan	Germany	Spain	Portugal
Execution system diversity	0	0	0	0
Regulation density	0	0	0	0
"Unanimity" requirement for LR	no	mandatory	no	"Nyes"

O Strong o Poor - Not specified in the legal framework





Practice	Japan	Germany	Spain	Portugal
Local Administration intervention	0	0	0	O
Local Administration support in private projects	0	-	0	0

O Strong O Weak - Not specified in the legal framework





Financing	Japan	Germany	Spain	Portugal
Costs shared in LR	Basic infrastructure	-	Basic infrastructure, compensation costs	Basic infrastructure, compensation costs
- 1 - 7 -		Landowners Association	Landowners Association	
		Public Authority	Public Authority	Public Authority
	Public Authority		Private Investor	Private Investor
	Cost recovery land,	Betterment	Building rights	Building rights
Cost recovery	public subsidies (direct fiscal income)	compensation (cost-recovery land)	Monetary compensation	Monetary compensation





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	Cost recovery land,	Betterment	Building rights	Building rights
·	compensation (cost-recovery land)	Monetary compensation	Monetary compensation	
Self-financing capability	Strong	Strong	Weak	Weak





Compensations	Japan	Germany	Spain	Portugal
Compensation types	Land and monetary adjustments	Land and Monetary adjustments	Development rights Monetary adjustments	Development rights Monetary or Tax allocation adjustments
Equalising criteria (property valuation)	Area weighted by street distance coefficients or other	Area or value	Development rights weighted by urban use coefficients	FAR Urbanization costs or other
Betterment capture	Variable	100% based on differences between property values before and after LR	5 to 15% of all development rights	-





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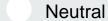
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Land Readjustment in other countries: transferable practices

	Attractiveness	Efficiency	Feasibility
Individual and collective meetings at early stages			
Independent decision boards			
Obligation to enter LR process			
Reference land market values			
Incentive instruments (fiscal, financing, urban)			
Contribution share mechanism			
Clear and detailed regulations			



Negative influence

Requires other changes to be an effective influence

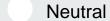
Positive influence





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Negative influence

Requires other changes to be an effective influence

Positive influence







Is is it possible an efficient and effective application of Land Readjustment in Portugal?

Lessons from international experience:

Make LR more attractable for private agents than other urban development methods:

- Incentives instruments (fiscal, financing, urban)
- Clear regulation rules

Make LR more efficient for original landowners (avoiding opposition)

- Clear regulation rules
- Proactive and supportive Public Administration





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The Portuguese Foundation for Science and Technology (FCT) provided the financial support for this research (Project PERCOM - PTDC/AUR-URB/120509/2010).